

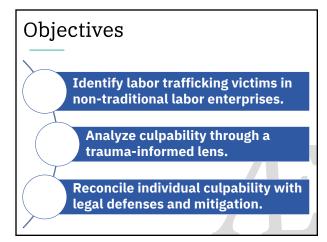


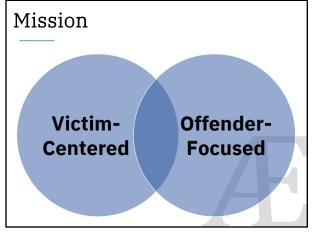
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Victim-Centered

- Appreciate the central role victims play in the criminal justice process
- Consider victim needs at all stages
- Account for victims' history, experience, and perspective, as well as the impact of the criminal justice system on their lives

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Offender-Focused

- Keep focus on the actions and intent of offender
- Recognize that offenders take advantage of situations and individuals because they believe they will be able to escape accountability
- Appreciate that offenders are responsible for victims' trauma and its resulting effects



Types of Forced Criminality

- Prostitution
- Weapons
- Theft
- Drug use
- Robbery
- Drug sales
- Sex trafficking
- Gang activity
- ID theft
- Illicit marijuana
- Forgery
- Illicit marijuana cultivation

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Forced Criminality as Labor Trafficking

Can you charge criminal activity as labor?



Involuntary Labor Servitude Tenn. Code § 39-13-307 (Class C Felony)

(a) A person commits the offense of involuntary labor servitude who knowingly subjects, or attempts to subject, another person to forced labor or services by...

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Means Tenn. Code § 39-13-307 (a)				
Used or threatened				
	(1) Serious bodily harm	(2) Physical restraint	(3) Abuse of the law	
	(4) ID Document confiscation	(5) Financial harm/control	(6) Supply of drugs	
		(7) Control movement by threats		

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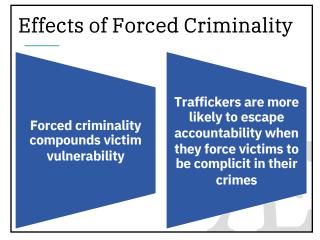
Definitions

"Labor" means work of economic or financial value.

• Tenn. Code § 39-13-301 (a)(9)

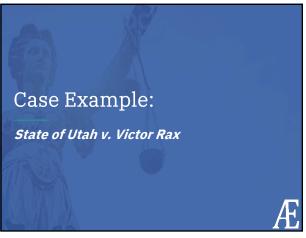
"Services" means an ongoing relationship between a person and the defendant in which the person performs activities under the supervision of or for the defendant.

• Tenn. Code § 39-13-301 (a)(13)









Step 1: Identify vulnerable individuals Step 2: Gain Access Boys and young men (9-15 yrs) Impoverished Undocumented High-crime neighborhoods Position and reputation to gain access Well-known in the neighborhood Generous & powerful

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Victor Rax's Plan, cont'd Unfulfilled needs Step 3: • Instilling trust with victims/families Used terms like, "love", "family", and Grooming "loyalty" • Provided drugs & alcohol Forced victims to sell drugs Step 4: Cultural fear tactics **Intimidation** • Threaten arrest or deportation · Sexually abused victims and threatened & Control to tell others

Investigation and Prosecution Utah Attorney General's Office

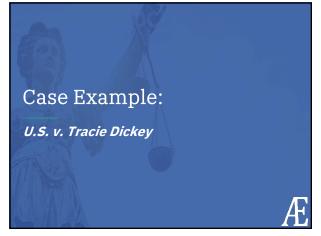
- Original tip came from an informant
- · Victims afraid to disclose
- Charged Rax with drug offenses first
- Provided "Safe Harbor" for victims
- Provided services to victims
- Certified immigration relief
- Superseding indictment with labor trafficking and sexual abuse charges

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I just wanted to say a few words. Um, Victor Rax took my dignity. He took my confidence. He took my [pause] my [pause] my self. I don't know who I was, and it has impacted me very much in my life, negatively, and I'm trying to get my life together right now. I just want to say that, thank you guys for being there, for law enforcement that stopped him and right now this is making me feel better, to let this out.

Victim impact statement (E.R.)

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U.S. v. Dickey 52 F.4th 680 (7th Circuit 2022)

- Tracie Dickey was a self-appointed bishop of Deliverance Tabernacle **Ministries**
- Ministry proclaimed to offer faithbased services in Pennsylvania, North Carolina, and Florida
- · Dickey also owned a "travel agency"

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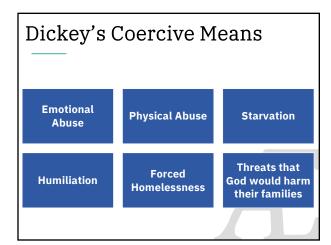
U.S. v. Dickey, cont'd. 52 F.4th 680 (7th Circuit 2022)

- Dickey recruited young women to join the ministry
- Women were made to work multiple jobs, including as desk clerks at hotels
- At Dickey's direction, they fraudulently diverted reservationcommission fees to Dickey's travel agency

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U.S. v. Dickey, cont'd. 52 F.4th 680 (7th Circuit 2022)

- The scheme resulted in at least \$66,525 in fraudulent proceeds
- Dickey also collected hundreds of thousands of dollars in wages earned by members of her ministry







The bottom is the person, in a stable of victims, who is appointed by the trafficker to manage, recruit, and supervise other girls.

Shamere McKenzie, Member of AEquitas' Just

Shamere McKenzie, Member of AEquitas' Just Exits Advisory Council; Anti-Trafficking Ambassador to Jamaica, CEO of Sun Gate Foundation and Consultant

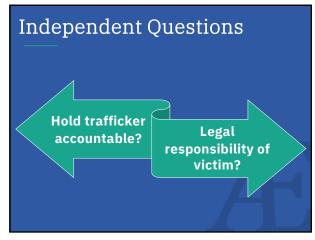
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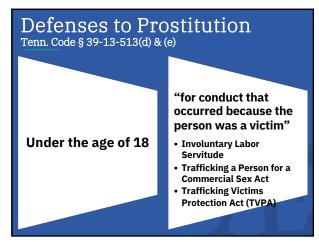
Why add Labor Trafficking charges to a Sex Trafficking case?

- Hold traffickers fully accountable for their crimes
- Articulate the reality that victims are compelled to perform more than commercial sex
- Combat defense that the "bottom" is the "Real Trafficker"











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Necessity Tenn. Code § 39-11-609

Except as provided in... [self defense provisions] conduct is justified, if:

- (1) The person reasonably believes the conduct is immediately necessary to avoid imminent harm; and
- (2) The desirability and urgency of avoiding the harm clearly outweigh the harm sought to be prevented by the law proscribing the conduct, according to ordinary standards of reasonableness.

This section codifies the common law defense of necessity. It excuses criminal liability in those exceedingly rare situations where criminal activity is an objectively reasonable response to an extreme situation. For example, the necessity defense would bar a trespass conviction for a hiker, stranded in a snowstorm, who spends the night in a vacant cabin rather than risking death sleeping in the open.

Comments of The Tennessee Sentencing Commission; Tenn. Code § 39-11-609

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The defense is limited to situations: (1) where the defendant acts upon a reasonable belief that the action is necessary to avoid harm; and (2) where the harm sought to be avoided is clearly greater than the harm caused by the criminal act. The defense is further limited in application to those offenses where it is not expressly excluded by statute.

Id.

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What about imperfect defenses?

"The [prosecutor] is the representative not of an ordinary party to a controversy, but of a sovereignty whose obligation to govern impartially is as compelling as its obligation to govern at all; and whose interest, therefore, in a criminal prosecution is not that it shall win a case, but that justice shall be done..."

<u>Berger v. United States</u>, 295 U.S. 78, 88, 55 S. Ct. 629, 633, 79 L. Ed. 1314

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ABA Prosecution Standards

A prosecutor should seek or file criminal charges only if the prosecutor reasonably believes that the charges are supported by probable cause, that admissible evidence will be sufficient to support conviction beyond a reasonable doubt, and that the decision to charge is in the interests of justice.

Standard 3-4.3(a) Minimum Requirements for Filing and Maintaining Criminal Charge

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Some Factors to Consider

Combination of Ethical Guidance

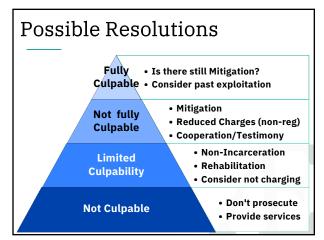
- Consistent with the interests of justice
- The strength of the case
- The extent or absence of harm...
- The views and motives of the victim
- The defendant's relative level of culpability in the criminal activity
- The defendant's criminal history

Some Factors to Consider

Combination of Ethical Guidance, Cont'd

- The status of the victim, including the victim's age or special vulnerability
- The possible influence of any cultural, ethnic, socioeconomic or other improper biases
- The impact of the crime on the community
- Any other aggravating or mitigating circumstances.

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Going Forward

Prosecute traffickers for conduct committed at their direction.

Analyze a potential offender's agency and defenses for illicit conduct.

Assess and assign culpability through a human trafficking lens.

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Additional Resources

www.aequitasresources/resources

- Article, "Forced Criminality: **Understanding Human Trafficking** Through the Lens of Utah's Victor Rax Case"
- Webinar, "The Perfect Plan: How **Victor Rax Sexually Abused and** Trafficked Boys in Salt Lake City"
- Webinar, "Assessing Culpability: **Context Before Conviction"**

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Office Hours

 $3^{\rm rd}$ Thursday of Every Month, from 2-4pm Eastern



Discuss the most pressing issues facing prosecutors and allied professionals today



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